2019/20 IDP REVIEW, BUDGET AND PMS FRAMEWORK PLAN

31 AUGUST 2018

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Acronyms and Abbreviations

AG Auditor General

DAEA Department of Agriculture and Environmental Affairs

EDTEA Department of Economic Development, Tourism and

Environmental Affairs

DRDLR Department of Rural Development and Land Reform

COGTA Department of Co-operative Governance and

Traditional Affairs

DCOGTANational Department of Co-operative Governance and

Traditional Affairs

DM District Municipality

LM Local Municipality

DWS Department of Water and Sanitation

EIA Environmental Impact Assessment

EMF Environmental Management Framework

EMP Environmental Management Plan

EPWP Expanded Public Works Programme

FBS Free Basic Services

HH Households

IDP Integrated Development Plan

IGR Inter Governmental Relations

ISRDP Integrated Sustainable Rural Development Programme

IWMP Integrated Waste Management Plan

LED Local Economic Development

NDP National Development Plan

PGDS Provincial Growth and Development Strategy

PGDP Provincial Growth and Development Plan

DGDP District Growth and Development Plan

PMS Performance Management System

SDBIP Service Delivery and Budget Implementation Plan

SDF Spatial Development Framework

SEA Strategic Environmental Assessment

STATSSA Statistics South Africa

1. INTRODUCTION

Integrated Development Planning is a **process** through which municipalities prepare a strategic development plan, for a five year period. The Integrated Development Plan (IDP) is a **product** of the integrated development planning process. The IDP is a principal strategic planning instrument which guides and informs all planning, budgeting, management and decision-making in a municipality. In terms of Section 28 of the Municipal Systems Act (No 32 of 2000), municipalities are required to prepare a process that will guide the planning, drafting, adoption and review of the Integrated Development Planning.

All municipalities have to undertake an integrated development planning process to produce integrated development plans (IDPs) as required in terms of the Section 32 of the Municipal Systems Act (No 32 of 2000). The IDP is a legislative requirement and it has a legal status, and it supercedes all other plans that guide development at local government level.

The 2019/20 IDP Review will serve as a second cycle of the review process of the 2017/22 IDP as required in terms of Section 34 of the Municipal Systems Act (No 32 of 2000).

2. FRAMEWORK PLAN

The District Municipalities are required to prepare and adopt Framework Plans which indicate how the District and Local Municipalities will align their IDP's. The Framework Plan provides the linkage and binding relationship to be established between the district and local municipalities in the region and in doing so, proper consultation, coordination and alignment of the review process of the district municipality and various local municipalities can be maintained.

The function of the Framework Plan also serves to ensure that the process of district and local IDP's are mutual linked and can inform one another. If parallel processes are supposed to be smoothly inter-linked, one has to agree on a joint schedule and some crucial joint milestones. This will be done through the Framework Plan which the district has been in charge in drafting, and it will be agreed to by local municipalities and as it will be used by all municipalities as a basis for drafting their Process Plans.

3. KEY MATTERS OF IDP ALIGNMENT

In order to ensure that the requirements of the IDP Review are met, and that proper co-ordination is regulated between and within the different spheres of government (local and provincial, vertical and horizontal), there is a need for the preparation of a process plan. The process plan serves as a good base for the municipality in addressing the following issues:

- Comments from the MEC for Co-operative Governance and Traditional
 Affairs need to be considered as part of the IDP preparation process;
- Consider new Council priorities;
- Since the completion of the 2018/19 IDP, new information has emerged and priorities have changed;
- The municipality is currently preparing various Sector plans. As such, the impact that these sector plans will have on the district as a whole need to be taken into account when undertaking the IDP Review;
- Implementation and alignment to the New policies;
- Ensuring the **involvement** of Councillors and their Constituent Communities;
- Ensuring alignment with the Local Municipalities and Sector Departments particularly with regards to programmes, projects and sector plans;
- Interaction with funding and implementing agents;
- Appropriate mechanisms, processes and procedures of consultation and participation for local communities, sector departments,

- stakeholders and also feedback mechanism to ensure responsiveness to communities; and
- Addressing and alignment of issues for Operation Sukuma Sakhe / Back
 to Basics campaign which serves to reach out to more poverty stricken communities, with the intention of making maximum impact on
 those communities in the shortest possible way, and also to ensure that
 communities including the private and the public sector join forces to
 fight against poverty.

4. DM / LM CONSULTATION AND PROCEDURES

| NO | ACTIVITIES | RESPONSIBLE PERSON / STRUCTURE | TARGET DATE |
|-----|--|--------------------------------|-------------------|
| 1. | Mayor begins planning for the next three - year budget in accordance with the co- | Acting CFO | 01 July 2018 |
| | ordination role of the budget process | | |
| 2. | Finalize Performance agreements and plans for Section 54 and 56 Managers and Work | Manager: IDP/PMS | 31 July 2018 |
| | Plans for Middle Managers for 2018/19, and subsequently submitted to COGTA | | |
| 3. | Submission of the Draft 2019/20 IDP Review, Budget and PMS Process and Framework Plan | Manager: IDP/PMS | 31July 2018 |
| | to the COGTA for assessment purposes | | |
| 4. | Co-ordination of the dates for the 2018/19 Process and Framework Plan with the IDP | Manager: IDP/PMS | 15 August 2018 |
| | Managers of the family of municipalities, for alignment purposes | | |
| 5. | MEC Panel Assessment | COGTA | 23 July 2018 |
| 6. | Mayor tables in Council for adoption of the Final 2019/20 IDP Review, Budget and PMS | Acting CFO / | 30 August 2018 |
| | Process and Framework Plan and subsequently submitted to COGTA, PT and NT for | Manager: IDP/PMS | |
| | consideration. | | |
| 7. | Assist the Mayor in the preparation of time schedule for the Budget and related policies | Acting CFO | September 2018 |
| 8. | IDP Indaba | Manager: IDP/PMS | 21 September 2018 |
| 9. | Advertisement of the 2019/20 IDP Review, Budget and PMS Process and Framework Plan | Manager: IDP/PMS | 15 September 2018 |
| 10. | IDP Alignment Session | Manager: IDP/PMS | 23 November 2018 |
| 11. | 1st Quarterly performance assessment of Section 54 and 56 Managers as required by | Manager: IDP/PMS | 01 October 2018 |

| NO | ACTIVITIES | RESPONSIBLE PERSON / STRUCTURE | TARGET DATE |
|-----|---|--------------------------------|------------------|
| | Section 28(1) of the 2006 Performance Regulations | | |
| 12. | Initial Review of the National policies and Budget plans | Acting CFO / MM | October 2018 |
| 13. | UDM 1st IDP_LED Technical Committee (IDP Representative Forum) – inter-sphere | Manager: IDP/PMS | 13 November 2018 |
| | alignment session (integration / alignment of issues and also key municipal priorities which | and LED Manager | |
| | require funding for 2019/20 fy - IDP Alignment Session | | |
| 14. | 1st Joint project Steering Committee - Presentation of the MEC Comments Action Plan | Manager: IDP/PMS | 27 November 2018 |
| | and IDP Review Situational Analysis | | |
| 15. | Municipal departments to prepare the Draft 2019/20 staff structure and staff budget | Heads of | November 2018 |
| | (salaries) and departmental budgets | Departments | |
| 16. | Review budget related policies and determine guidelines for 2019/20 Budget | Acting CFO / MM / Council | November 2018 |
| 17. | IDP Best Practise | Manager: IDP/PMS | 23 November 2018 |
| 18. | Submission of the 2018/19 Mid – Year Budget and Performance Assessment Report to the | Acting CFO / Acting | 10 January 2019 |
| | Internal Audit Unit and subsequently submitted to the Audit Committee | MM | |
| 19. | Tabling of the 2018/19 Mid – year Budget and Performance Assessment Report to Council | Acting CFO / MM / | 25 January 2019 |
| | for adoption, and its submission to COGTA, PT and NT | Council | |
| 20. | Tabling of the 2017/18 Annual Report to Council | MM / Council | 25 January 2019 |
| 21. | 2 nd Quarterly performance assessment of Section 54 and 56 Managers as required by | Manager: IDP/PMS | 10 January 2019 |
| | Section 28(1) of the 2006 Performance Regulations and Work Plans of Middle Managers | | |
| 22. | Strategic Planning Session – to serve as a framework for the 2019/20 IDP Review and | Management and | February 2019 |

| NO | ACTIVITIES | RESPONSIBLE PERSON / STRUCTURE | TARGET DATE |
|-----|---|--------------------------------|------------------|
| | Budget | Council | |
| 23. | Provincial IDP Stakeholders Meeting – IDP Assessment Criteria | Manager: IDP/PMS | 08 February 2019 |
| 24. | 2 nd Joint Project Steering Committee – Alignment of programmes and Projects, | Manager: IDP/PMS | February 2019 |
| | Presentation on the progress of the 2018/19 IDP Review and Budget (Alignment & | | |
| | integration of project lists, sector plans, finalizing implementation programmes) | | |
| 25. | Council to approve the 2018/19 Adjustment Budget | MM / Council | 28 February 2019 |
| 26. | Consolidation of the Draft 2019/20 Budget | Acting CFO | 30 March 2019 |
| | Review of the provincial and national allocations for the incorporation into the | | |
| | Draft 2019/20 Budget; and | | |
| | Alignment of the Draft 2019/20 Budget to the IDP Review | | |
| 27. | Special Manco Meeting, for each department to present and motivate the 2019/20 staff | HODs / MM / ExCo | March 2019 |
| | structure, operating and capital budget | | |
| 28. | UDM 2 nd IDP_LED Technical Committee Meeting (IDP Representative Forum) presentation | Manager: IDP/PMS | March 2019 |
| | of the Draft IDP for comments and also to obtain feedback on key municipal projects | and LED Manager | |
| | submitted to Sector Departments and Private Sector. | | |
| 29. | Submission of the Draft 2019/20 IDP Review, Budget and Budget related policies, and SDF | MM / ExCo | 29 March 2019 |
| | to ExCo, to recommend to Council the approval thereof | | |
| 30. | Council to approve the Draft 2019/20 IDP Review, Budget and Budget related policies, | MM / Council | 29 March 2019 |
| | and SDF and their submission to COGTA, PT and NT for assessment purposes | | |
| 31. | Council to adopt the 2017/18 Oversight Report and Annual Report and its submission to | MM / Council | 29 March 2019 |

| NO | ACTIVITIES | RESPONSIBLE PERSON / STRUCTURE | TARGET DATE |
|-----|---|--------------------------------|---------------|
| | COGTA, PT, NT and Provincial Legislature | | |
| 32. | Mid – Year Budget and Performance Assessment Visits | Acting CFO / PT | March 2019 |
| 33. | Advertisement of the Draft 2019/20 IDP Review, Budget and SDF for a period of 21 days as | Manager: IDP/PMS / | April 2019 |
| | required by the Municipal Systems Act, for public comments and inputs | CFO | |
| 34. | Convening of Decentralised IDP Assessment Forums | Manager: IDP/PM\$ / COGTA | 18 April 2019 |
| 35. | Public Consultation Meetings on the Draft 2019/20 IDP Review, Budget and related | Manager: IDP/PMS / | April 2019 |
| | policies, and SDF in terms of the Municipal Systems Act, (No 32 of 2000) and the Municipal | Acting CFO | |
| | Finance Management Act, (No 56 of 2003) in all four Local Municipalities | | |
| 36. | IDP / DGDP Assessment Feedback Session | Manager: IDP/PMS | 07 May 2019 |
| 37. | Third Quarterly performance assessment of Section 54 and 56 as required by Section 28(1) | Manager: IDP/PMS | 01 May 2019 |
| | of the 2006 Performance Regulations | | |
| 38. | 3 rd Joint Project Steering Committee - to finalize and align the programmes and projects, | Manager: IDP/PMS | May 2019 |
| | and key strategic issues, IDP and Budget | | |
| 39. | Budget and Benchmark Assessment | Acting CFO / PT | May 2019 |
| 40. | Adoption of the 2019/20 IDP Review, Budget and related policies, and SDF by Council | Council | 31 May 2019 |
| 41. | Submission of the Final 2019/20 IDP Review, Budget and Budget related policies, and SDF | Acting CFO / | 30 June 2019 |
| | to COGTA, PT and NT within 10 days after adoption. | Manager: IDP/PMS | |
| 42. | Commence with the implementation of the 2019/20 IDP Review, Budget and SDF, and | Acting CFO / | July 2019 |
| | monitor performance through PMS | Manager: IDP/PMS | |

5. LOCAL MUNICIPALITIES - IDP STEERING COMMITTEE MEETINGS AND REPRESENTATIVE FORUMS

Herewith below are the IDP Steering Committee and IDP Representative Forum meeting dates for the local municipalities:

Msinga Local Municipality

| ACTIONS | RESPONSIBLE PERSON / STRUCTURE | TARGET DATE | |
|--|--------------------------------|------------------|--|
| 1st IDP Steering Committee Meeting | Manager: IDP/PMS | 20 November 2018 | |
| 2 nd IDP Steering Committee Meeting | Manager: IDP/PMS | 15 January 2019 | |
| 3rd IDP Steering Committee Meeting | Manager: IDP/PMS | 05 March 2019 | |
| 4 th IDP Steering Committee Meeting | Manager: IDP/PMS | 21 May 2019 | |
| | | | |
| 1st IDP Representative Forum Meeting | Manager: IDP/PMS | 12 February 2018 | |
| 2 nd IDP Representative Forum Meeting | Manager: IDP/PMS | 23 April 2019 | |

Umvoti Local Municipality

| ACTIONS | RESPONSIBLE PERSON / STRUCTURE | TARGET DATE |
|--|-----------------------------------|------------------|
| 1st IDP Steering Committee Meeting | Manager: IDP/PMS | 02 November 2018 |
| 2 nd IDP Steering Committee Meeting | Manager: IDP/PMS | 12 March 2019 |
| 3 rd IDP Steering Committee Meeting | Manager: IDP/PMS | 17 May 2019 |
| | | |

| 1st IDP Representative Forum Meeting | Manager: IDP/PMS | 22 November 2018 |
|--|------------------|------------------|
| 2 nd IDP Representative Forum Meeting | Manager: IDP/PMS | 15 March 2019 |

Endumeni Local Municipality

| ACTIONS | RESPONSIBLE PERSON / STRUCTURE | TARGET DATE | |
|--|--------------------------------|----------------|--|
| 1st IDP Steering Committee Meeting | IDP Manager | September 2018 | |
| 2 nd IDP Steering Committee Meeting | IDP Manager | December 2018 | |
| 3rd IDP Steering Committee Meeting | IDP Manager | March 2019 | |
| 4 th IDP Steering Committee Meeting | IDP Manager | May 2019 | |
| | | | |
| 1st IDP Representative Forum Meeting | IDP Manager | September 2019 | |
| 2 nd IDP Representative Forum Meeting | IDP Manager | December 2019 | |

Nauthu Local Municipality

| ACTIONS | RESPONSIBLE PERSON / STRUCTURE | TARGET DATE |
|--|-----------------------------------|-------------------|
| 1st IDP Steering Committee Meeting | Manager: IDP/PMS | 29 August 2018 |
| 2 nd IDP Steering Committee Meeting | Manager: IDP/PMS | 05 September 2018 |
| 3rd IDP Steering Committee Meeting | Manager: IDP/PMS | 24 October 2019 |
| 4 th IDP Steering Committee Meeting | Manager: IDP/PMS | 13 March 2019 |
| 5 th IDP Steering Committee Meeting | Manager: IDP/PMS | 15 May 2019 |

| 1st IDP Representative Forum Meeting | Manager: IDP/PMS | 22 August 2018 |
|--|------------------|------------------|
| 2 nd IDP Representative Forum Meeting | Manager: IDP/PMS | 07 February 2019 |
| 3 rd IDP Representative Forum Meeting | Manager: IDP/PMS | 08 May 2019 |

6. ALIGNMENT MECHANISMS

6.1 Horizontal Alignment

Alignment of the Umzinyathi IDP with the local municipalities is imperative to ensure that there is a sharing of information – particularly with regards to strategies, objectives, programmes and projects, and it will be undertaken through the Joint Project Steering Committee which convenes on Quarterly basis. The meetings of the Joint Project Steering Committee will assist the district family to monitor the alignment and integration of issues constantly.

6.2 Vertical Alignment

Alignment with Sector Departments and Service Providers will also take place as it is essential in order for the district family of the municipalities to have consistence planning and also priorities can be indicated in their project prioritization. This will be undertaken through various meetings or one-on-one basis.

The district will convene two IDP_LED Technical Committee Meetings (IDP Representative Forum), the first session will be in November 2018 to discuss integration issues and also to present to Sector Departments the key municipal priorities which require funding for implementation in 2019/20 financial year, and the second session will be in March 2019, to obtain feedback from Sector Departments and also for integration.

6.3 Cross Boarder Alignment

Cross border alignment meetings, Umzinyathi District Municipality will also be arranging meetings with cross border district municipalities to align and integrate issues of functional areas on the IDP, Spatial Development Framework and Disaster Management. It will also assist the municipalities to align development issues in an efficient, effective and sustainable manner especially where there are shared and interdependent functional areas across the district.

The municipality also has in place other intergovernmental forums to enhance the preparation of the IDP and its implementation. These forums include amongst others but not limited to the District Co-ordinating Forum, Municipal Managers Forum, Planning and Development Forum, Infrastructure Forum, Communicators Forum, Disaster Advisory Forum etc.